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# ISO/IEC JTC 1/SC 32/WG 2

# **Data Management and Interchange**

# Working Group 2 Metadata

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# WG Interim Study Period Report: forms metamodel

## Rationale for the study period

There is an increasing need for the aggregation of data gathered in disparate and distributed systems, often across loosely coupled enterprises. Not only does this requires a clear understanding of the meaning of the data, it also frequently requires the coordination of data capture. Where data input is manual, an important source of data semantics is the design and behaviour of the form used for data entry - indeed if we do not understand the encoding of knowledge in the database schema or we suspect some anomaly in the data captured, we inspect the original form and the context of its use. Furthermore, if we wish to gather interoperable data it is frequently necessary to harmonise aspects of form design and behaviour before data is captured.

This need is recognised and addressed locally in a number of commercial and open source products, particularly in the medical research domain. RedCAP, OpenClinica, Oracle Clinical, Medidata Rave, and the NCI caDSR all provide facilities to design, deploy and share form designs. OpenClinica additionally will output parts of its form design in the Clinical Data Interchange Standards Consortium (CDISC) Operational Data Model (ODM) which provides some standard facilities for the basic description of forms. However, there is no abstract, universal metamodel for forms that can validate all implementations, support the automatic, accurate registration and exchange of form design instances, and allow for the definition of standard instruments for the coordination of data capture.

Given a standard metamodel for forms, ISO/IEC 19763 Metamodel Framework for Interoperability (MFI) and ISO/IEC 11179 Metamodel for metadata registries provide important facilities for the creation and annotation of form designs. ISO/IEC 19763 supports the registration of forms and form sections as models, and provides facilities to record associations between form sections - particularly derivation, specialisation, extension and reuse. ISO/IEC 11179 supports the creation and exchange of standard data element banks and defines a rich source of metadata with which to explain the meaning of individual data items. Together, both standards can support the rapid design of interoperable data capture instruments, wrap and hide the complexity of terminology annotation by subject matter experts, and provide a ready reference of associations and transformations for users seeking interoperable data. What is missing from both of these standard currently is the questionlevel metadata that is specific to each implementation of the data item on the form and thus the rationale for a new part of 19763 to address this area. The study period has considered input from the implied forms metamodels of the products described above, together with the experiences of the UK Medical Research Council and its population studies - particularly the Avon Longitudinal Study of Parents and Children (ALSPAC), the Whitehall II study, the Southampton Women's Survey (SWS) and the National Survey of Health and Development - the EU Framework 7 project Union of Light and Ion Centres in Europe (ULICE), the UK National Health Service (NHS), the UK Medical Research Council, the Clinical Data Interchange Standards Consortium (CDISC) Operational Data Model (ODM), the United States National Cancer Institute (NCI) and to a lesser extent the experiences of the UK Government Cabinet Office and Scottish Executive. From the consultation and prototypical implementation we have been able to define a draft metamodel which encompasses appropriate considerations from the consultation. We recommend that the study period conclude and development on the standard should begin.

## Business relevance for the standard

Forms are everywhere, on paper and online providing a structured means of abstracting information according to a common perspective from surrounding circumstances so that it may be processed in a well understood way. They are used in commerce, science and government to gather data for analysis and management, and are ubiquitous in information systems to communicate configuration and validation parameters for users so that they may adapt software for their purpose.

Requirements for an independent and common means of representation of metadata is enshrined in the ISO/IEC 8000 Information Quality standard, as are the requirements for persistence that would be satisfied by a standard metamodel implemented alongside ISO/IEC 11179 and ISO/IEC 19763.

High level specifications for forms are communicated manually as paper documents and implementation guides in standard business processes such as accountancy and healthcare, in government through requirements for data capture in legislation or in detailed codes of practice and in science through minimum datasets or standard data capture instruments.

In medicine, key questions about treatment efficacy, safety and quality of life cannot be addressed at a single location, within a single healthcare system/provider, or experiment. Information specifications must be shared and faithfully implemented in appropriate software from a wide range of providers in order to aggregate and understand data from multiple sources. In social science, where opinion and attitude are measured, fine details of presentation can materially affect the outcome of a survey and thus must be communicated if any analysis is to be understood.

In many domains and settings - particularly in government - software suppliers need to be able to demonstrate that specifications for data capture have been faithfully transcribed into an information system so that electronic reports are reliable. In a democratic government and when processing personal data there is an additional duty for transparency - citizens have a right to understand the way data is acquired and processed. Formal, computer readable, semantic metamodels for forms go a considerable way to make system behaviour accessible to wider stakeholders.

Abstraction of the specification of the form from the implementation environment will also lead to tools development for the automatic generation of forms in particular languages and for specific systems reducing system development and customisation costs and increased agility in the development process for governments, scientists and businesses alike. A standard metamodel for forms would also support the development of common, user-oriented tools for forms authoring and facilitate the migration of forms between applications. In conjunction with automated generation of forms, the design of a significant part of an information system will cease to be a task for a skilled programmer, locked inside a specific software application, providing significant cost reductions and transportability of this information across government, industry, medical and social science research.

#### **B. Related Work**

A number of areas of related work exist, however there are no standards with the scope or the depth to achieve this business case. The CDISC ODM has the ability to exchange form metadata, but the standard does not address how this metadata is linked to domain specific ontologies and question banks, and how a form is derived from other form components. The UML provides facilities for the description of interfaces that can be interpreted in terms of form interfaces, but this

**Comment [w1]:** do people think of UML as a Forms language?

falls short of a proper description of forms. ISO/IEC 13606 Health informatics - Electronic health record communication has broadly similar facilities for the description of record templates in terms of *archetypes* but the implementation is specific to ISO/IEC 13606 and healthcare records, and thus would be difficult to establish conformance if the user is outside of the domain. The Health Level 7 (HL7) standards group has a similar (to 13606) standard for 'Clinical Document Architecture' intended to communicate the form used to complete the instance of the clinical document communicated or archived - however, as with all HL7 version 3 specifications it is based upon its unique Reference Information Model semantics making its use outside of an HL7 context difficult.

Several products already provide custom, local solutions to question bank management and form authoring including - in the medical research domain - Oracle Clinical, Medidata Rave, OpenClinica and RedCAP – and in the population sciences domain Survey Monkey and Lime Survey. Similarly many standard accounting and EAP packages provide limited customised slots for the extension of proprietary built in forms. However, it is unlikely that SAP and Oracle will agree on and publish a single metamodel for forms, particularly as this would reduce revenue from system customisation.

The proposed standard would also be closely related to ISO/IEC 11179 Part-6, which provides for the registration of content in a metadata registry. Inheriting the administered item class of ISO/IEC 11179 is a natural specialisation of the ISO/IEC 19763 standard: facilities within part 10 and part 3 could be used to persist relationships between forms, sections, questions and data elements, encapsulating bindings to domain specific ontologies and standard data element definitions to allow comparison of data collected across different forms.

#### C. Technical Status

The technical status of the proposed standard is some way between mature and prospective: early examples of paper forms may be found in 19th Century Law practice in the UK; electronic forms have existed since the first VDUs were devised in the 60s. In this respect, ample examples and expertise exist for the derivation of the metamodel. However, full abstraction of all elements of form design is less clear: the precise way in which standard questions are placed on a form, how their meaning is modified by annotations on the containers within the form and languages for expressing validation and flow amongst questions on the form are less well understood and will require further work informed by early implementations and computer science research.

## D. Conformity assessment and interoperability

The project requires normative references with ISO/IEC 11179 and ISO/IEC 19763, and must subsume elements of standards such as ISO/IEC 13606, the CDISC ODM and HL7 CDA. However, these standards are designed to operate within tight domain constraints and it may be that clean encapsulation of their capabilities is not possible. However, the standard should be able to support the notion of forms within the NHS implementation of ISO/IEC 13606 as the NHS Logical Records program has sought to restrict the application of the standard so that metamodels for record types are better supported.

Another closely related standard is the Data Documentation Initiative (DDI) version 3, which aims to provide a metamodel for the exchange of survey data in social science and population studies. The standard developed here would provide a natural way to describe the intended semantics of the data capture events and relate them to columns in tabular data. In that the DDI is a portable

document format for data and metadata exchange, some mechanism for serialising metadata from the supporting ISO/IEC 11179 and ISO/IEC 19763 structures will be required.

# E. Cultural and Linguistic Adaptability

N.A.

## F. Other Justification

N.A.

## Scope

This proposed standard will establish a metamodel for the specification of the design of an electronic or paper form. The specification will reuse appropriate elements of the ISO/IEC 11179 and ISO/IE C19763 standards so that the form design may be appropriately linked to corporate and enterprise data dictionaries and domain specific ontologies and instance data models, as well as other related form designs. The specification may be communicated to others to describe the meaning of data collected according to the design, to provide a template for interoperable data collection or to exchange aspects of system design between implementations in support of upgrade and migration. The metamodel will be capable of automatic transformation into an implementation language to guarantee the fidelity of transcription into a working system; it will also support the development of form design tools that will enable domain experts to formulate and deploy designs without specific coding skills.